

## Message Text

UNCLASSIFIED

PAGE 01 PALERM 00345 01 OF 03 140125Z  
ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 VO-03 SCS-05 PPTE-00 MMO-04  
SIG-02 /028 W

-----140313Z 118966 /73

R 131200Z MAY 77

FM AMCONSUL PALERMO  
TO SECSTATE WASHDC 2074

UNCLAS SECTION 1 OF 3 PALERMO 0345/1

E.O. 11652: N/A

TAGS: OGEN, APER, ABUD

SUBJECT: CONSULAR PACKAGE FY-1977

REF: STATE 087841

THE INFORMATION REQUESTED IN REFTEL IS FURNISHED BELOW:

	FY-76	FY-77	FY-78	FY-79
ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE	ESTIMATE
10/1/75	10/1/76	10/1/77	10/1/78	
9/30/76	9/30/77	9/30/78	9/30/79	

### SCHEDULE I - IMMIGRANT VISAS

EUR  
ITALY - PALERMO

1. IV'S ISSUED	1,847	2,000	2,000	2,000
2. IV'S REFUSED	380	400	400	400
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3. TOTAL IV CASES	2,254	2,400	2,400	2,400
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MAN-HOURS UTILIZED  
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AMERICANS:

4. FULL TIME PERMANENT	1,419	1,300	1,400	1,400
5. TEMPORARY DETAIL	0	0	0	0
6. PIT	0	0	0	0
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7. SUB-TOTAL AMERICAN

MAN-HOURS	1,419	1,300	1,400	1,400
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## LOCAL:

8. FULL TIME PERMANENT	13,550	13,000"	13,000	13,500
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9. TEMPORARY DETAIL	0	0	0	0
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10. PIT	0	0	0	0
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## 11. SUB-TOTAL LOCAL

MAN-HOURS	13,550	13,000	13,500	13,500
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12. TOTAL IV MAN-HOURS	14,969	14,300	14,900	14,900
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## PERCENT OF TOTAL IV CASES REQUIRING

13. USE OF INTERPRETER	3 PERCENT "'
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14. THIRD COUNTY CHECK	5 PERCENT
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' SIX WEEK GAP BETWEEN ARRIVAL AND DEPARTURE OF AMERICAN OFFICERS.

" FIGURE LOWER THAN ANTICIPATED PREVIOUSLY BECAUSE OF ILLNESS AND  
A TDY ASSIGNMENT TO MALTA.

" AS VISA OFFICERS ASSIGNED TO PALERMO ARE LANGUAGE OFFICERS, USE OF

INTERPRETER IS LIMITED TO SPEAKERS OF DIALECT.

## SCHEDULE II - NON-IMMIGRANT VISAS

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15. NIV'S ISSUED	8,481	8,000	8,500	9,000
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16. NIV'S REFUSED	862	800	800	800
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17. TOTAL NIV CASES	9,343	8,800	9,300	9,800
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## MAN-HOURS UTILIZED

## AMERICAN:

18. FULL TIME PERMANENT	1,414	1,400	1,400	1,400
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19. TEMPORARY DETAIL	0	0	0	0
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20. PIT	0	0	0	0
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## 21. SUB-TOTAL AMERICAN

MAN-HOURS	1,414	1,400	1,400	1,400
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(' INCLUDES 10 HOURS AS DUTY OFFICER)

## LOCAL:

22. FULL TIME PERMANENT	5,371	5,400	5,500	5,500
23. TEMPORARY DETAIL	0	0	0	0
24. PIT	0	0	0	0

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25. SUB-TOTAL LOCAL

MAN-HOURS	5,371	5,400	5,500	5,500
26. TOTAL NIV MAN-HOURS	6,785	6,800	6,900	6,900

27. NIV FEES COLLECTED	DOLS. 58.00
28. BRODER CROSSING CARDS FY-76	NONE
29. CREW LIST VISAS FY-76	DOLS. 29.00
30. NAMES ON CREW LIST VISAS	
FY-76	N*, 931

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## PERCENTAGE OF TOTAL NIV CASES REQUIRING:

31. INTERVIEWS:	60 PERCENT
32. USE OF INTERPRETER:	5 PERCENT
33. THIRD COUNTRY CHECK:	LESS THAN 1 PERCENT

## SCHEDULE III - SPECIAL CONSULAR SERVICES

EUR -  
ITALY, PALERMO.

34. AMERICAN CITIZENS				
DEATH	175	250	250	250
35. ESTATE/PROPERTY				
CLAIMS	231	250	250	250
36. NOTARIALS	1,068	1,500	1,500	1,500
37. WELFARE/WHEREABOUTS	1,003	1,300	1,300	1,500
38. ARRESTS	2	3	3	3
39. SEAMEN AND SHIPPING	0	0	0	0
40. OTHER AGENCY SERVICES	15,116	16,000	16,000	16,000

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41. TOTAL SCS CASES: 17,595' 19,303 19,303 19,503

(' INCLUDES 45 HOURS OF D.O. TIME SPENT ON SCS MATTERS BUT EXCLUDING  
36 HRS. SPENT AS ACTING P.O.)

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ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 VO-03 SCS-05 PPTE-00 MMO-04

SIG-02 /028 W

-----140314Z 119285 /73

R 131215Z MAY 77

FM AMCONSUL PALERMO

TO SECSTATE WASHDC 2075

UNCLAS SECTION 2 OF 3 PALERMO 0345/2

FY-76 FY-77 FY-78 FY-79

ACTUAL ESTIMATE ESTIMATE ESTIMATE

10/1/75 10/1/76 10/1/77 10/1/78

9/30/76 9/30/77 9/30/78 9/30/79

## MAN HOURS UTILIZED

## AMERICAN:

42. FULL TIME PERMANENT 907 850 850 850

43. TEMPORARY DETAIL 0 0 0 0

44. PIT 0 0 0 0

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45. SUB-TOTAL AMERICAN

MAN-HOURS 907' 850 850 850

## LOCAL:

46. FULL TIME PERMANENT 10,013 11,000 11,000 11,000

47. TEMPORARY DETAIL 0 0 0 0

48. PIT 1,044 550 550 550

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49. SUB-TOTAL LOCAL

MAN-HOURS 11,057 11,550 11,550 11,550

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50. TOTAL SCS MAN HOURS 11,964 12,415 12,415 12,415

51. TREASURY CHECKS FY-76 0

(' FIGURE REFLECTS AN APPROXIMATE 10 PERCENT INCREASE OVER PREVIOUS

YEAR).

SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES:

EUR  
ITALY, PALERMO.

52. PPT. APPLS. EXECUTED	977	1,100	1,100	1,100
53. PPT. APPLS EXAMINED	2	5	5	5
54. FEE PASSPORT ISSUED	963	1,000	1,000	1,000
55. NO-FEE PPTS. ISSUED	57	80	80	80
56. PPTS. AMEMNDED OR EXTENDED	104	100	100	100
57. NEW REGISTRATION APPLS.	440	500	500	500
58. REPORTS OF BIRTH	44	60	60	60
59. WITNESS TO MARRIAGE	1	0	0	0
60. WAIVER OF PASSPORTS	24	30	30	30

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61. SUB-TOTAL PPT. CASES 2,612 2,875 2,875 2,875

62. IDENTITY CARDS ISSUED 81 100 100 100  
63. TOTAL PPT. CASES 2,693 2,975 2,975 2,975

MAN-HOURS UTILIZED  
AMERICAN:

64. FULL TIME PERMANENT	889	1,000	1,000	1,000
65. TEMPORARY DETAIL	96	0	0	0
66. PIT	0	0	0	0

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67. SUB-TOTAL AMERICAN  
MAN HOURS 985 1,000 1,000 1,000  
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LOCAL:

68. FULL TIME PERMANENT	4,748	5,000	5,000	5,000
69. TEMPORARY DETAIL	0	0	0	0
70. PIT	0	0	0	0

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71. SUB-TOTAL LOCAL  
MAN-HOURS 4,748 5,000 5,000 5,000

72. TOTAL PPT MAN-HOURS 5,733 6,000 6,000 6,000  
73. AMERICAN REG.D  
(3/31/77) 5,406

## AMERICAN CITIZENS

## RESIDENT:

74. OFFICIAL	16
75. NON-OFFICIAL	9,000

(' INCLUDES OVER-COMPLEMENT HOUR WORKED BY LWOP EMPLOYEE WHO HAD TO COMPLETE ONE MONTH ADDITIONAL SERVICE FOR ENTITLEMENT TO HEALTH INSURANCE. ALSO INCLUDES 5 HOURS OF D.O. TIME SPENT ON PPT/CIT MATTERS BUT EXCLUDES 36 HRS. OF ASSIG. OFF. TIME SPENT AS ACTING P.O.).

## SCHEDULE V - CONDITIONS AND JUSTIFICATIONS:

EUR

ITALY, PALERMO.

FY-1976	AMERICAN	LOCAL
HOURS GAINED	150	10
OVERTIME	60	10
DETAILS IN	96'	0
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HOURS LOST	0	0
DETAILS OUT	0	0
STAFFING GAPS	0	0
PROLONGED LEAVE	0	454

(' OVER COMPLEMENT)

AMERICANS:	VISAS	SCS	PPT	GENERAL	TOTAL
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## 76. AUTHORIZED

6/30/76	2	.5	.5	0	3
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## 77. AUTHORIZED

3/31/77	2	.5	.5	0	3
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78. FILLED 3/31/77	2	.5	.5	0	3
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## INCREASE/DECREASE:

79. REQUIRED FY-1978	0	0	0	0	0
80. REQUIRED FY-1979	0	0	0	0	0

## LOCALS:

## 81. AUTHORIZED

6/30/76	11	7.5	2	0	20.5
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## 82. AUTHORIZED

3/31/77 11 7.5 2 0 20.5  
83. FILLED 3/31/77 11 7.5 2 0 20.5

INCREASE/DECREASE:

84. REQUIRED FY-1978 0 0 0 0 0  
85. REQUIRED FY-1979 0 0 0 0 0

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SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.

EUR  
ITALY, PALERMO

A. FEDERAL BENEFITS ACTIVITY:

NUMBER OF SSA REIMBURSED: AMERICAN:0 LOCAL: 3

HOURLY WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN  
FEDERAL BENEFITS: AMERICAN: 1,658 LOCAL: 1,094

HOURS WORKED BY REGULAR (NONREIMBURSED) CONSULAR EMPLOYEES ON  
FEDERAL BENEFITS: AMERICANS: 90 LOCAL: 5,529

B. FRAUD INVESTIGATIONS:

INS UNIT AT PALERMO DOES OUTSIDE VISA INVESTIGATIONS AS REQUESTED.

C. U.S. CITIZENS IN JAIL 3/31/77: 2

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INFO OCT-01 EUR-12 ISO-00 VO-03 SCS-05 PPTE-00 MMO-04  
SIG-02 /028 W  
-----140313Z 121379 /73  
R 131230Z MAY 77  
FM AMCONSUL PALERMO  
TO SECSTATE WASHDC 2076

UNCLAS SECTION 3 OF 3 PALERMO 0345/3

## D. SERVICES FOR INS: (INS OFFICERS ARE ASSIGNED TO PALERMO)

1. NUMBER OF RE-ENTRY PERMITS EXTENTIONS 626  
 2. NUMBER OF I-151 CARDS SURRENDERED 333  
 3. I-151 CARD INTERVIEWS - LOST OR STOLEN 10

E. LOSS OF NATIONALITY CASES: 0  
 (INCLUDING RENUNCIATIONS)

F. FOUND PASSPORT CASES PROCESSED: 62

G. CONSULAR AGENTS: N/A

## H. BREAKDOWN OF CONSULAR STAFFING PATTERN FOR POST:

	IV	NIV	PPT	SCS	FBU
AMERICAN		1	1	.5	.4 .1
LOCAL		8	3	2	3.5 4

## I. VISAS:

THE TWO AMERICAN OFFICERS IN THE VISA SECTION SPEND APPROXIMATELY  
 15 PERCENT OF THEIR TIME WORKING IN OTHER SECTIONS OF THE CONSULATE  
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GENERAL SUBSTITUTING FOR OTHER OFFICERS AND IN CARRYING OUT SUPER-  
 VISORY RESPONSIBILITIES IN THE ECONOMIC-COMMERCIAL SECTION.

OF THE ELEVEN FSL POSITIONS IN VISAS, THREE DEAL WITH NIV AND EIGHT  
 PRIMARILY WITH IV. ONE LOCAL EMPLOYEE SPENDS MUCH OF HER TIME ACTING  
 AS VISA RECEPTIONIST. A SECOND DEVOTES MOST OF HER DAY HANDLING  
 POLICE AND COURT RECORDS OF APPLICANTS, INCLUDING MAFIOSI, WHO MAY  
 BE INELEGIBLE ON CRIMINAL OF SECURITY GROUNDS. DUE TO THE LONG  
 HISTORY OF SICILIAN EMIGRATION TO THE U.S. AND THE RELATIVELY HIGH  
 LEVEL OF MISREPRESENTATION IN VISA APPLICATIONS, VISA WORK IN SICILY  
 REQUIRES MORE CARE AND THEREFORE MORE TIME PER APPLICANT THAN AT  
 OTHER WESTERN EUROPEAN POSTS. THIS WILL BE OF CONTINUING IMPORTANCE  
 GIVING GROWING NATIONAL ATTENTIUN TO ILLEGAL MIGRATION TO THE  
 UNITED STATES.

## PPT/CIT/SCS:

THE EARLY AND UNEXPECTED RETIREMENT OF THE SENIOR SUPERVISORY LOCAL



EMPLOYEE LEFT A VOID IN THE SECTION WHICH WAS NOT READILY FILLED. HIS DEPARTURE OCCURRED BEFORE HIS REPLACEMENT COULD BE PROPERLY TRAINED. CONSEQUENTLY, THE ONLY OFFICER IN THE SECTION SPENT A SUBSTANTIAL AMOUNT OF TIME ON TRAINING AND SUPERVISION.

OF THE TWO LOCAL STAFF ASSIGNED TO PPT/CIT WORK, ONE SPENT ABOUT 200 HRS. ON WORK OTHER THAN PPT/CIT. BECAUSE THE MAJORITY OF OUR APPLICANTS ARE ELDERLY RETIREES WITH A LOW EDUCATIONAL AND FREQUENTLY LOW LITERACY LEVEL, EXTRACTING INFORMATION AND PROCESSING OF PASSPORT APPLICATIONS CONSUMES SUBSTANTIAL MAN HOURS.

THERE ARE ONLY TWO AMERICANS IN JAIL AT PRESENT, ONE AT A PENAL INSTI-

TUTION 40 MINUTES OUTSIDE PALERMO AND THE OTHER - A DUAL NATIONAL - IS INCARCERATED IN THE EASTERN SIDE OF THE ISLAND, AT AUGUSTA, SINCE THE DIVE TO AUGUSTA TAKES THREE HOUR EACH WAY A FULL WORKDAY OF AN OFFICER'S TIME AND CONSIDERABLE TRAVEL EXPENSES IS REQUIRED. UNCLASSIFIED

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RED. THIS MEANS 5 PERCENT OF ONE OFFICER'S TIME/MONTH IF MONTHLY VISITS ARE TO BE MADE. WHILE THE CURRENT SITUATION PRESENTS NO ONEROUS BURDEN ON POST, IF THE AMERICAN PRISONER POPULATION INCREASES AND THE LOCATIONS ARE DISPERSED THROUGHOUT THE ISLAND IT WOULD PLACE A STRAIN ON OUR OFFICER MA,POWER RESOURCES.

NEARLY 40 PERCENT OF SCS STAFF TIME IS CONSUMED IN EFFORTS TO MAKE CONTACT WITH APPROPRIATE ITALIAN OFFICERS OR INDIVIDUALS. BUSY TELEPHONE LINES, MISDIRECTION, NATIVE DIFFIDENCE (OMERTA') ON PART OF PRIVATE CITIZENS ABOUT PROVIDING INFORMATION TO ANY OFFICIAL ENTITY, COPING WITH THE BOURBONIC-TYPE BUREAUCRACY AND MENTAL ATTITUDE OF THE BUREAUCRATS WHICH STILL PREVAILS IN SICILY ALL CONTRIBUTE TO AN EXCESSIVE CONSUMPTION OF STAFF TIME WHEN COMPARED WITH THE ACTUAL SERVICES PERFORMED.

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## Message Attributes

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**Disposition Approved on Date:**  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CONSULAR PACKAGE FY-1977  
**TAGS:** OGEN, APER, ABUD  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odhc://SAS/SAS.dbo.SAS\_Docs/f3693895-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
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